



**OFFICE OF THE PRESIDENT**  
**BOARD OF COMMISSIONERS OF COOK COUNTY**  
118 NORTH CLARK STREET  
CHICAGO, ILLINOIS 60602  
(312) 603-6400  
TDD: (312) 603-5255

**TONI PRECKWINKLE**  
PRESIDENT

To the Residents of Cook County:

I am pleased to present to you the Cook County Executive Budget Recommendation for Fiscal Year 2018.

This proposed \$5 billion budget reflects our ongoing commitment to making Cook County healthier, safer and more efficient. We must continue our progress in expanding insurance coverage and critical health services to all residents, regardless of need. We must continue our progress in reducing the Cook County Jail population, ensuring that we are not needlessly detaining non-violent persons accused of crimes in the jail simply because they cannot afford bond. This longstanding practice is expensive to taxpayers and does not materially improve public safety. And we must continue our progress in pursuing innovative partnerships with non-profits that, together with Cook County government, invest in our most vulnerable communities, bridging service gaps and meeting resident needs where they live. This investment is critical in the fights against food, housing and employment insecurity. And as I've often said, the economic potential of Cook County will never be fully realized if we let certain communities fail while others thrive, because we are unwilling to do the difficult work of confronting our structural socioeconomic issues.

Cook County has a proud legacy of service as the social safety net for our residents, especially when other levels of government pull back on their commitments. The State of Illinois owes Cook County \$186 million as of the end of July, and we've had to budget around the shortfalls we anticipate when Springfield is either unwilling or late in meeting its financial obligations to us. Yet Cook County government is making the tough decisions necessary to meet our moral and fiscal obligations, protecting vital services to residents while also producing the eighth balanced budget of my tenure as president.

I understand there are residents who are unhappy with the sweetened beverage tax approved by the Cook County Board of Commissioners last year. These opponents to the tax question the County's need for more revenue. But I'd like to remind our residents that since I took office in 2010, we have shrunk the Cook County workforce by 10 percent. Last fiscal year alone, we reduced our workforce by approximately one percent across the board. And we have closed budget gaps of \$1.9 billion and cut nearly \$700 million in expenditures. So when people call on us to reduce our ranks even further, make no mistake that the people who will receive layoff notices are doctors, nurses, and those who work in public safety positions.

Almost half of Cook County's budget is spent on public health, which is one reason choosing a public health-related tax of choice was considered and ultimately approved. In recent years, Cook County Health and Hospitals System (CCHHS) has



become a system of choice as opposed to of last resort, while also reducing the cost burden to taxpayers. As a result of the Affordable Care Act, and technological advancements embraced by CCHHS to make health care delivery more efficient, we have reduced its taxpayer allocation by 75% over the seven years of my tenure. Investing and encouraging healthier residents now creates long-term savings for the County because sicker patients are much more expensive to treat. Even with a significant increase in the number of insured patients, Cook County still provides 45 percent of the charity care in the County, even though our hospitals are a fraction of the 72 hospitals located here.

I believe this budget proposal, which includes revenue and spending approved by the Board last year, is reasonable, responsible and responsive. I look forward to continuing the great progress we've made together.

Sincerely,

A handwritten signature in black ink that reads "Toni Preckwinkle". The signature is written in a cursive, flowing style.

Toni Preckwinkle



GOVERNMENT FINANCE OFFICERS ASSOCIATION

*Distinguished  
Budget Presentation  
Award*

PRESENTED TO

**Cook County**

**Illinois**

For the Fiscal Year Beginning

**December 1, 2016**

*Christopher P. Morrell*

Executive Director

Government Finance Officers Association of the United States and Canada (GFOA) presented a Distinguished Budget Presentation Award to Cook County, Illinois, for its Annual Budget for the fiscal year beginning December 1, 2016. In order to receive this award, a governmental unit must publish a budget document that meets program criteria as a policy document, as a financial plan, as an operations guide, and as a communication device.

The award is valid for a period of one year only. We believe our current budget continues to conform to program requirements, and we are submitting it to GFOA to determine its eligibility for another award.

**LETTER FROM THE PRESIDENT**

LISTING OF COMMISSIONERS AND ELECTED OFFICIALS	VI
COOK COUNTY ORGANIZATIONAL CHART	VIII

**RESIDENTS GUIDE**

INTRODUCTION	1
FISCAL YEAR 2018 COOK COUNTY BUDGET OVERVIEW	3
CLOSING THE PRELIMINARY GAP	6
FISCAL YEAR 2018 BUDGET POLICY GOALS	7
COOK COUNTY LONG-TERM REVENUE AND EXPENSE FORECAST	12
PERFORMANCE MANAGEMENT	18
FUND BALANCE STATEMENT	22
BUDGET PROCESS	23

**REVENUE ESTIMATE**

INTRODUCTION TO REVENUE	27
REVENUE BY SOURCE	29
NON-PROPERTY TAXES	31
GENERAL FUND FEES	37
HEALTH ENTERPRISE FUND	39
INTERGOVERNMENTAL REVENUES	41
MISCELLANEOUS REVENUES	42
OTHER FINANCING SOURCES	43
REVENUE BY SOURCE - TABLE	45
INTRODUCTION TO SPECIAL PURPOSE FUNDS	46

**PROPOSED EXPENDITURES**

EXECUTIVE SUMMARY	55
EXPENDITURES BY TYPE	57
OPERATING EXPENDITURES BY FUND	59
SPECIAL PURPOSE FUNDS, ELECTION FUND & GRANT EXPENDITURES	63
2018 EXECUTIVE BUDGET RECOMMENDATION SUMMARY	64
EXECUTIVE BUDGET RECOMMENDATION BY AREA PIE CHART	65
BUDGET SUMMARY TABLES	66

**GRANTS**

GRANTS OVERVIEW	113
GRANTS SUMMARY OF APPROPRIATIONS	124
BUDGETED GRANTS	125

**CAPITAL IMPROVEMENT PROGRAMS**

OVERVIEW OF CAPITAL BUDGET	259
DEBT OVERVIEW	263
RELATIONSHIP BETWEEN CAPITAL AND OPERATING BUDGETS	269
CAPITAL IMPROVEMENT PROJECTS	275
CORPORATE PORTFOLIO	293
HEALTH AND HOSPITALS PORTFOLIO	293
PUBLIC SAFETY PORTFOLIO	294
TRANSPORTATION & HIGHWAY CAPITAL PLAN	304
FY2018 BUDGET	310
2018-2022 SPENDING PRIORITIES	323
CAPITAL EQUIPMENT PROGRAM	337

**RESOLUTION**

351

**POLICIES**

BUDGET POLICIES	366
COOK COUNTY ANTI-FRAUD POLICY	376

**APPENDIXES**

APPENDIX A: COUNTY PROFILE	381
COUNTY PROFILE	381
APPENDIX B: GLOSSARY	387
ACRONYMS	395
APPENDIX C: DEPARTMENT DIRECTORY	397
APPENDIX D: CHART OF ACCOUNTS	405

**PRESIDENT OF THE COOK COUNTY BOARD OF COMMISSIONERS**

**OFFICE OF THE PRESIDENT**

**HONORABLE TONI PRECKWINKLE**

PRESIDENT, COOK COUNTY BOARD

County Building  
118 N. Clark Street, Room 537  
Chicago, IL 60602-1304  
312-603-6400

[www.cookcountygov.com](http://www.cookcountygov.com)

In addition to presiding at county board meetings, the President of the Cook County Board of Commissioners, as Chief Executive of the County (Const. Art. 7 § 4 (b)), is responsible for preparing the Annual Executive Budget (submitted to the Board for final approval) and the administration of the County government, except for the responsibilities held by other elected officials. With the consent of the Board, the President appoints the heads of County departments falling under the Board's jurisdiction.

**COOK COUNTY BOARD OF COMMISSIONERS**

County Building  
118 N. Clark Street, 5th Floor, Room 567  
Chicago, IL 60602-1304  
312-603-6398

Richard R. Boykin.....	(D)	1st District
Dennis Deer .....	(D)	2nd District
Jerry Butler.....	(D)	3 <sup>rd</sup> District
Stanley Moore.....	(D)	4th District
Deborah Sims.....	(D)	5th District
Edward M Moody .....	(D)	6th District
Jesus G. Garcia.....	(D)	7th District
Luis Arroyo Jr.....	(D)	8th District
Peter N. Silvestri .....	(R)	9th District
Bridget Gainer.....	(D)	10th District
John P. Daley.....	(D)	11th District
John A. Fritchey .....	(D)	12th District
Larry Suffredin .....	(D)	13th District
Gregg Goslin.....	(R)	14th District
Timothy O. Schneider .....	(R)	15th District
Jeffrey R. Tobolski .....	(D)	16th District
Sean M. Morrison .....	(R)	17th District

**COOK COUNTY ASSESSOR**

HONORABLE JOSEPH BERRIOS

Room 314, County Bldg.  
118 N. Clark Street  
Chicago, IL 60602  
312-443-7550

**COOK COUNTY BOARD OF  
REVIEW COMMISSIONERS**

HONORABLE DAN PATLAK

HONORABLE LARRY R. ROGERS, JR.

HONORABLE MICHAEL M. CABONARGI

Room 601, County Bldg.  
118 N. Clark Street  
Chicago, IL 60602  
312-603-5542

**CLERK OF THE CIRCUIT COURT**

HONORABLE DOROTHY BROWN

Room 1001, Daley Center  
50 W. Washington  
Chicago, IL 60602  
312-603-5031

**COOK COUNTY CLERK**

HONORABLE DAVID D. ORR

Suite 500  
69 W. Washington  
Chicago, IL 60602  
312-603-5656

**COOK COUNTY RECORDER OF DEEDS**

HONORABLE KAREN YARBROUGH

Room 120, County Bldg.  
118 N. Clark Street  
Chicago, IL 60602  
312-603-5050

**COOK COUNTY SHERIFF**

HONORABLE THOMAS J. DART

Room 704, Daley Center  
50 W. Washington  
Chicago, IL 60602  
312-603-6444

**COOK COUNTY STATE'S ATTORNEY**

HONORABLE KIMBERLY M. FOXX

Suite 3200  
69 W. Washington  
Chicago, IL 60602  
312-603-1880

**COOK COUNTY TREASURER**

HONORABLE MARIA PAPPAS

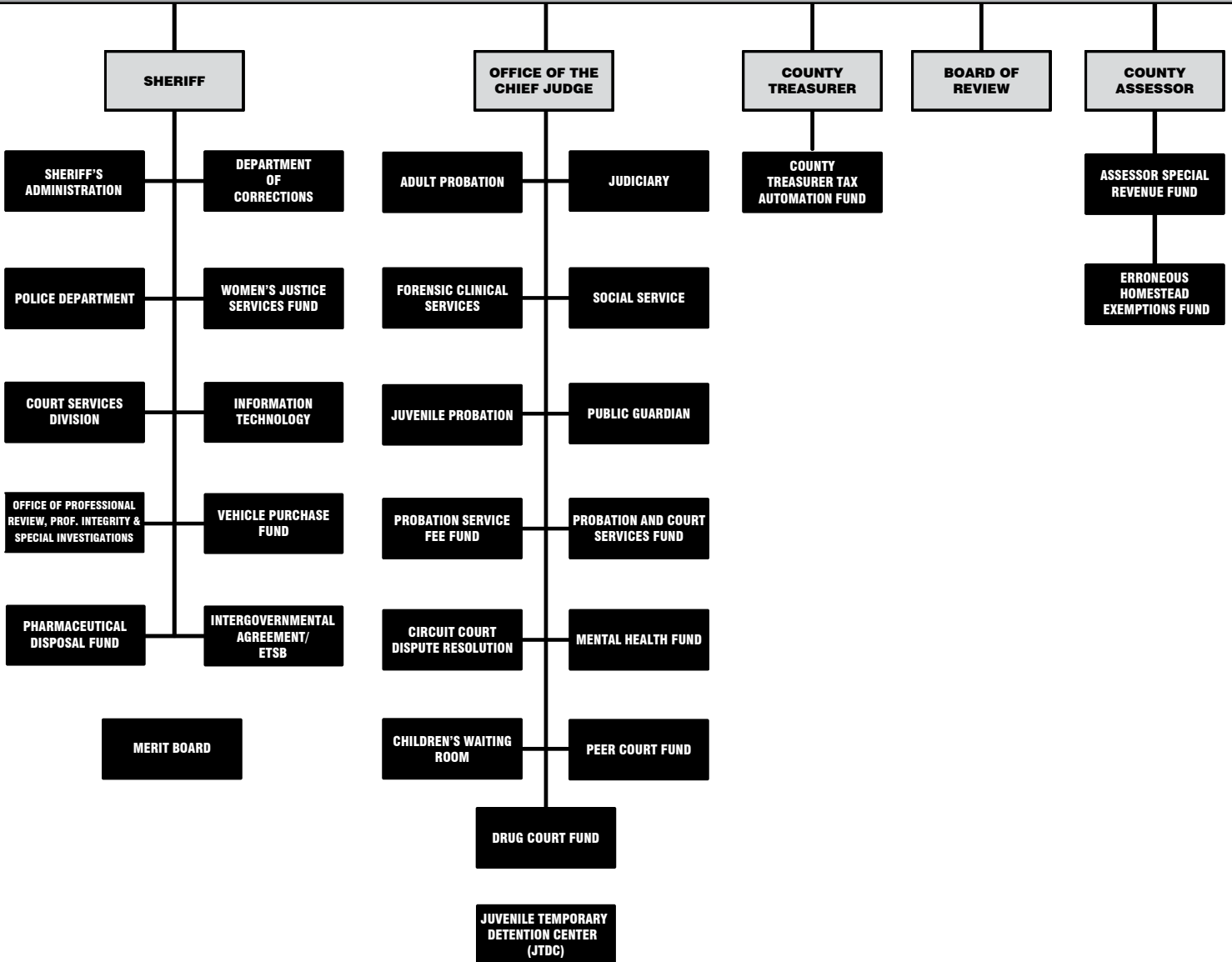
Room 112, County Bldg.  
118 N. Clark Street  
Chicago, IL 60602  
312-443-5100



# 2018 COOK COUNTY ORGANIZATIONAL CHART

## CITIZENS OF COOK COUNTY

## CITIZENS OF COOK COUNTY





**CITIZENS OF COOK COUNTY**

**CITIZENS OF COOK COUNTY**

